105TH CONGRESS 2D SESSION

H. R. 1151

IN THE SENATE OF THE UNITED STATES

APRIL 2, 1998 Received

April 20, 1998

Read twice and referred to the Committee on Banking, Housing, and Urban Affairs

AN ACT

To amend the Federal Credit Union Act to clarify existing law with regard to the field of membership of Federal credit unions, to preserve the integrity and purpose of Federal credit unions, to enhance supervisory oversight of insured credit unions, and for other purposes.

- 2 1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, 3 **SECTION 1. SHORT TITLE.** 4 This Act may be cited as the "Credit Union Membership Access Act". SEC. 2. FINDINGS. 6 7 The Congress finds the following: 8
- (1) The American credit union movement began 9 as a cooperative effort to serve the productive and provident credit needs of individuals of modest 10 means.
 - (2) Credit unions continue to fulfill this public purpose, and current members and membership groups should not face divestiture from the financial services institution of their choice as a result of recent court action.
 - (3) To promote thrift and credit extension, a meaningful affinity and bond among members, manifested by a commonality of routine interaction, shared and related work experiences, interests, or activities, or the maintenance of an otherwise wellunderstood sense of cohesion or identity is essential to the fulfillment of credit unions' public mission.
 - (4) Credit unions, unlike many other participants in the financial services market, are exempt

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	from Federal and most State taxes because they are
2	member-owned, democratically operated, not-for-
3	profit organizations generally managed by volunteer
4	boards of directors and because they have the speci-
5	fied mission of meeting the credit and savings needs
6	of consumers, especially persons of modest means.
7	(5) Improved credit union safety and soundness
8	provisions will enhance the public benefit that citi-
9	zens receive from these cooperative financial services
10	institutions.
11	TITLE I—CREDIT UNION
12	MEMBERSHIP
12	
13	SEC. 101. FIELDS OF MEMBERSHIP.
13	SEC. 101. FIELDS OF MEMBERSHIP.
13 14	SEC. 101. FIELDS OF MEMBERSHIP. Section 109 of the Federal Credit Union Act (12)
13 14 15	Section 109 of the Federal Credit Union Act (12 U.S.C. 1759) is amended—
13 14 15 16	Section 109 of the Federal Credit Union Act (12 U.S.C. 1759) is amended— (1) in the first sentence—
13 14 15 16	Section 109 of the Federal Credit Union Act (12 U.S.C. 1759) is amended— (1) in the first sentence— (A) by striking "Federal credit union
113 114 115 116 117	Section 109 of the Federal Credit Union Act (12 U.S.C. 1759) is amended— (1) in the first sentence— (A) by striking "Federal credit union membership shall consist of" and inserting "(a)
13 14 15 16 17 18	Section 109 of the Federal Credit Union Act (12 U.S.C. 1759) is amended— (1) in the first sentence— (A) by striking "Federal credit union membership shall consist of" and inserting "(a) IN GENERAL.—Subject to subsection (b), Federal credit union the first sentence—
13 14 15 16 17 18 19 20	Section 109 of the Federal Credit Union Act (12 U.S.C. 1759) is amended— (1) in the first sentence— (A) by striking "Federal credit union membership shall consist of" and inserting "(a) In General.—Subject to subsection (b), Federal credit union membership shall consist of";
13 14 15 16 17 18 19 20 21	Section 109 of the Federal Credit Union Act (12 U.S.C. 1759) is amended— (1) in the first sentence— (A) by striking "Federal credit union membership shall consist of" and inserting "(a) IN GENERAL.—Subject to subsection (b), Federal credit union membership shall consist of" and

1	(2) by adding at the end the following new sub-
2	sections:
3	"(b) Membership Field.—Subject to the other pro-
4	visions of this section, the membership of any Federal
5	credit union shall be limited to the membership described
6	in 1 of the following categories:
7	"(1) Single common-bond credit union.—
8	1 group which has a common bond of occupation or
9	association.
10	"(2) Multiple common-bond credit
11	UNION.—More than 1 group—
12	"(A) each of which has (within such
13	group) a common bond of occupation or asso-
14	ciation; and
15	"(B) the number of members of each of
16	which (at the time the group is first included
17	within the field of membership of a credit union
18	described in this paragraph) does not exceed
19	any numerical limitation applicable under sub-
20	section (d).
21	"(3) Community credit union.—Persons or
22	organizations within a well-defined local community,
23	neighborhood, or rural district.
24	"(c) Grandfathered Members and Groups.—

1	"(1) In general.—Notwithstanding subsection
2	(b)—
3	"(A) any person or organization who is a
4	member of any Federal credit union as of the
5	date of the enactment of the Credit Union
6	Membership Access Act may remain a member
7	of such credit union after such date; and
8	"(B) a member of any group whose mem-
9	bers constituted a portion of the membership of
10	any Federal credit union as of such date of en-
11	actment shall continue to be eligible to become
12	a member of such credit union, by virtue of
13	membership in such group, after such date.
14	"(2) Successors.—If the common bond of any
15	group referred to in paragraph (1) is defined by any
16	particular organization or business entity, paragraph
17	(1) shall continue to apply with respect to any suc-
18	cessor to such organization or entity.
19	"(d) Multiple Common-Bond Credit Union
20	GROUP REQUIREMENTS.—
21	"(1) Numerical limitation.—Except as pro-
22	vided in paragraph (2), only a group with fewer than
23	3,000 members shall be eligible to be included in the
24	field of membership of a credit union described in
25	subsection $(b)(2)$.

"(2) EXCEPTIONS.—In the case of any Federal credit union whose field of membership is determined under subsection (b)(2), the numerical limitation described in paragraph (1) shall not apply with respect to the following:

"(A) CERTAIN LARGER GROUPS INCAPA-

"(A) CERTAIN LARGER GROUPS INCAPABLE OF SUPPORTING AND OPERATING A SINGLE-GROUP CREDIT UNION.—Any group which
the Board determines, in writing and in accordance with the guidelines and regulations described in paragraph (4), could not feasibly or
reasonably establish a new single common-bond
credit union described in subsection (b)(1) because—

"(i) the group lacks sufficient volunteer and other resources to support the efficient and effective operation of a credit union;

"(ii) the group does not meet the criteria which the Board has determined to be important for the likelihood of success in establishing and managing a new credit union, including demographic characteristics, such as geographical location of members, diversity of ages and income levels,

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	and other factors which may affect the fi-
2	nancial viability and stability of a credit
3	union; or
4	"(iii) the group would be unlikely to
5	operate a safe and sound credit union.
6	"(B) Transactions for supervisory
7	REASONS.—Any group transferred from another
8	credit union—
9	"(i) in connection with a merger or
10	consolidation which has been recommended
11	by the Board or any appropriate State
12	credit union supervisor for safety and
13	soundness concerns with respect to such
14	other credit union; or
15	"(ii) by the Board in the Board's ca-
16	pacity as conservator or liquidating agent
17	with respect to such other credit union.
18	"(3) Exception for underserved areas.—
19	Notwithstanding subsection (b), in the case of a
20	Federal credit union described in paragraph (2) of
21	such subsection, the Board may allow the member-
22	ship of the credit union to include any person or or-
23	ganization within a local community, neighborhood,
24	or rural district if—

1	"(A) the Board determines that such local
2	community, neighborhood, or rural district—
3	"(i) meets the requirements of para-
4	graph (3) and subparagraphs (A) and (B)
5	of paragraph (4) of section 233(b) of the
6	Bank Enterprise Act of 1991, and such
7	additional requirements as the Board may
8	impose; and
9	"(ii) is underserved, based on data of
10	the Board and the Federal banking agen-
11	cies (as defined in section 3 of the Federal
12	Deposit Insurance Act), by other deposi-
13	tory institutions (as defined in section
14	19(b)(1)(A) of the Federal Reserve Act);
15	and
16	"(B) the credit union establishes and
17	maintains an office or facility in such local com-
18	munity, neighborhood, or rural district at which
19	credit union services are available.
20	"(4) REGULATIONS AND GUIDELINES.—The
21	Board shall issue guidelines or regulations, after no-
22	tice and opportunity for comment, setting forth the
23	criteria the Board will apply in determining whether
24	or not an additional group may be included within

- 1 the field of membership of an existing credit union
- 2 pursuant to paragraph (2).
- 3 "(e) Additional Membership Eligibility Provi-
- 4 SIONS.—
- 5 "(1) Membership eligibility limited to im-
- 6 MEDIATE FAMILY OR HOUSEHOLD MEMBERS.—No
- 7 individual shall be eligible for membership in a cred-
- 8 it union on the basis of the relationship of such indi-
- 9 vidual to another person who is eligible for member-
- ship in such credit union unless the individual is a
- 11 member of the immediate family or household (as
- such terms are defined by the Board by regulation)
- of such other person.
- 14 "(2) Retention of membership.—Except as
- provided in section 118, once a person becomes a
- member of a credit union in accordance with this
- title, such person or organization may remain a
- member of such credit union until the person or or-
- ganization chooses to withdraw from the member-
- ship of the credit union.".
- 21 SEC. 102. CRITERIA FOR APPROVAL OF EXPANSION OF
- 22 MEMBERSHIP OF MULTIPLE COMMON-BOND
- 23 CREDIT UNIONS.
- Section 109 of the Federal Credit Union Act (12)
- 25 U.S.C. 1759) is amended by inserting after subsection (e)

1	(as added by section 101 of this title) the following new
2	subsection:
3	"(f) Criteria for Approval of Expansion of
4	MULTIPLE COMMON-BOND CREDIT UNIONS.—
5	"(1) IN GENERAL.—The Board shall—
6	"(A) encourage the formation of separately
7	chartered credit unions instead of approving an
8	application to include an additional group with-
9	in the field of membership of an existing credit
10	union whenever practicable and consistent with
11	reasonable standards for the safe and sound op-
12	eration of the credit union; and
13	"(B) if the formation of a separate credit
14	union by such group is not practicable or con-
15	sistent with such standards, require the inclu-
16	sion of such group in the field of membership
17	of a credit union which is within reasonable
18	proximity to the location of the group whenever
19	practicable and consistent with reasonable
20	standards for the safe and sound operation of
21	the credit union.
22	"(2) Approval Criteria.—The Board may
23	not approve any application by a Federal credit
24	union described in subsection (b)(2) to include any

additional group within the field of membership of

1	such credit union (or an application by a Federal
2	credit union described in paragraph (1) to include
3	an additional group and become a credit union de-
4	scribed in paragraph (2)) unless the Board deter-
5	mines, in writing, that—
6	"(A) such credit union has not engaged in
7	any unsafe or unsound practice (as defined in
8	section 206(b)) which is material during the 1-
9	year period preceding the filing of the applica-
10	tion;
11	"(B) the credit union is adequately capital-
12	ized;
13	"(C) the credit union has the administra-
14	tive capability to serve the proposed member-
15	ship group and the financial resources to meet
16	the need for additional staff and assets to serve
17	the new membership group;
18	"(D) pursuant to the most recent evalua-
19	tion of such credit union under section 215, the
20	credit union is satisfactorily providing afford-
21	able credit union services to all individuals of
22	modest means within the field of membership of
23	such credit union;
24	"(E) any potential harm the expansion of
25	the field of membership of the credit union may

1	have on any other insured credit union and its
2	members is clearly outweighed in the public in-
3	terest by the probable beneficial effect of the
4	expansion in meeting the convenience and needs
5	of the members of the group proposed to be in-
6	cluded in the field of membership; and
7	"(F) the credit union has met such addi-
8	tional requirements as the Board may prescribe
9	in regulations.".
10	SEC. 103. GEOGRAPHICAL GUIDELINES FOR COMMUNITY
11	CREDIT UNIONS.
12	Section 109 of the Federal Credit Union Act (12
13	U.S.C. 1759) is amended by inserting after subsection (f)
14	(as added by section 102 of this title) the following new
15	subsection:
16	"(g) Regulations Required for Community
17	CREDIT UNIONS.—
18	"(1) Definition of Well-Defined Local
19	COMMUNITY, NEIGHBORHOOD, OR RURAL DIS-
20	TRICT.—The Board shall prescribe regulations defin-
21	ing the term 'well-defined local community, neigh-
22	borhood, or rural district' for purposes of—
23	"(A) making any determination with re-
24	gard to the field of membership of a credit
25	union described in subsection (b)(3); and

1	"(B) establishing the criteria applicable
2	with respect to any such determination.
3	"(2) Scope of Application.—Paragraph (1)
4	shall apply with respect to any application to form
5	a new credit union, or to alter or expand the field
6	of membership of an existing credit union, which is
7	filed with the Board after the date of the enactment
8	of Credit Union Membership Access Act.".
9	TITLE II—REGULATION OF
10	CREDIT UNIONS
11	SEC. 201. FINANCIAL STATEMENT AND AUDIT REQUIRE-
12	MENTS.
13	(a) In General.—Section 202(a)(6) of the Federal
14	Credit Union Act (12 U.S.C. 1782(a)(6)) is amended by
15	adding at the end the following new subparagraphs:
16	"(C) ACCOUNTING PRINCIPLES.—
17	"(i) In General.—Accounting prin-
18	ciples applicable to reports or statements
19	required to be filed with the Board by each
20	insured credit union shall be uniform and
21	consistent with generally accepted account-
22	ing principles.
23	"(ii) Board Determination.—If the
24	Board determines that the application of
25	any generally accepted accounting principle

to any insured credit union is not appropriate, the Board may prescribe an accounting principle for application to such
credit unions which is no less stringent
than generally accepted accounting principles.

- "(iii) DE MINIMUS EXCEPTION.—This subparagraph shall not apply to any insured credit union the total assets of which are less than \$10,000,000 unless prescribed by the Board or an appropriate State credit union supervisor.
- "(D) Large credit union audit requirement.—Each insured credit union which has total assets of \$500,000,000 or more shall have an annual independent audit of the financial statement of the credit union performed in accordance with generally accepted auditing standards by an independent certified public accountant or public accountant licensed by the appropriate State or jurisdiction to perform such services.".
- 23 (b) TECHNICAL AND CONFORMING AMENDMENT.— 24 Section 202(a)(6)(B) of the Federal Credit Union Act (12

1	1786(b)(6)(B)) is amended by striking "subparagraph
2	(A)" and inserting "subparagraph (A) or (D)".
3	SEC. 202. CONVERSIONS OF CREDIT UNIONS INTO OTHER
4	DEPOSITORY INSTITUTIONS.
5	(a) REVIEW OF REGULATIONS REQUIRED.—The Na
6	tional Credit Union Administration Board shall conduc
7	a detailed review of all regulations which govern or affect
8	the conversion of a credit union into any other form of
9	depository institution, including regulations relating to the
10	form of disclosure required preceding a vote by the mem
11	bers of a credit union with regard to any such conversion
12	and the manner in which such vote shall be conducted
13	to ensure that such regulations freely and fairly permi
14	any such conversion after free, fair, and objective disclo
15	sure to the members of the credit union of the facts and
16	issues involved in any such conversion.
17	(b) Report to the Congress.—
18	(1) IN GENERAL.—Before the end of the 12
19	month period beginning on the date of the enact
20	ment of this Act, the National Credit Union Admin
21	istration Board shall submit a detailed report on the
22	findings and conclusions of the Board in connection
23	with the review required under subsection (a).
24	(2) Contents of Report.—The report sub
25	mitted pursuant to paragraph (1) shall contain—

1	(A) any recommendation for any adminis-
2	trative or legislative change which the Board
3	may determine to be appropriate with regard to
4	any aspect of the conversion of a credit union
5	into another form of depository institution; and
6	(B) the justification for any recommenda-
7	tion of the Board—
8	(i) to retain in effect any provision of
9	the regulations in effect on March 13,
10	1998, which govern or affect the conver-
11	sion of a credit union into any other form
12	of depository institution; or
13	(ii) to amend or alter any such provi-
14	sion.
15	(c) Definitions.—For purposes of this section, the
16	following definitions shall apply:
17	(1) Credit union.—The term "credit union"
18	means any Federal credit union or State credit
19	union (as such terms are defined in paragraphs (1)
20	and (6), respectively, of section 101 of the Federal
21	Credit Union Act).
22	(2) Depository institution.—The term "de-
23	pository institution" has the meaning given such
24	term in section 3 of the Federal Deposit Insurance
25	Act.

1	SEC. 203. FREEZE ON BOARD REGULATIONS RELATING TO
2	COMMERCIAL LOANS AND CERTAIN AP-
3	PRAISAL REQUIREMENTS RELATING TO
4	SUCH LOANS.
5	(a) In General.—The regulations of the National
6	Credit Union Administration Board which are codified in
7	parts 701.21(h) and 722.3(a) of the Code of Federal Reg-
8	ulations, as in effect on March 13, 1998 (relating to busi-
9	ness loans and lines of credit to members and appraisal
10	requirements), including any other regulations which are
11	applicable with respect to loans or lines of credit to which
12	the part applies, shall remain in effect without amendment
13	or altered application until the end of the 1-year period
14	beginning on such date and, notwithstanding the Federal
15	Credit Union Act or any other provision of law, any action
16	of the National Credit Union Administration Board, or the
17	National Credit Union Administration, on or after such
18	date which purports to amend (including an amendment
19	by substitution) or otherwise apply any such regulation
20	differently than in effect on such date shall have no force
21	or legal effect before the end of such 1-year period.
22	(b) REVIEW AND REPORT TO THE CONGRESS.—Be-
23	fore the end of the 1-year period described in subsection
24	(a), the National Credit Union Administration Board shall
25	conduct a review of the effectiveness of the regulations re-
26	ferred to in such subsection as in effect on March 13,

1	1998,	and	shall	submit	a	report	to	the	Congress	on	the

- 2 results of such review before the end of such 1-year period.
- 3 SEC. 204. SERVING PERSONS OF MODEST MEANS WITHIN
- 4 THE FIELD OF MEMBERSHIP OF CREDIT
- 5 UNIONS.
- 6 (a) IN GENERAL.—Title II of the Federal Credit
- 7 Union Act (12 U.S.C. 1781 et seq.) is amended by adding
- 8 at the end the following new section:
- 9 "SEC. 215. SERVING PERSONS OF MODEST MEANS WITHIN
- 10 THE FIELD OF MEMBERSHIP OF CREDIT
- 11 UNIONS.
- 12 "(a) Continuing and Affirmative Obligation.—
- 13 The purpose of this section is to reaffirm that insured
- 14 credit unions have a continuing and affirmative obligation
- 15 to meet the financial services needs of persons of modest
- 16 means consistent with safe and sound operation.
- 17 "(b) EVALUATION BY THE BOARD.—The Board
- 18 shall, before the end of the 12-month period beginning on
- 19 the date of the enactment of the Credit Union Membership
- 20 Access Act—
- 21 "(1) prescribe criteria for periodically reviewing
- the record of each insured credit union in providing
- affordable credit union services to all individuals of
- 24 modest means (including low- and moderate-income

1	individuals) within the field of membership of such
2	credit union; and
3	"(2) provide for making the results of such re-
4	view publicly available.
5	"(c) Additional Criteria for Community Cred-
6	IT UNIONS REQUIRED.—The Board shall, by regulation—
7	"(1) prescribe additional criteria for annually
8	evaluating the record of any insured credit union
9	which is organized to serve a well-defined local com-
10	munity, neighborhood, or rural district in meeting
11	the credit needs and credit union service needs of
12	the entire field of membership of such credit union;
13	and
14	"(2) prescribe procedures for remedying the
15	failure of any insured credit union described in para-
16	graph (1) to meet the criteria established pursuant
17	to such paragraph, including the disapproval of any
18	application by such credit union to expand the field
19	of membership of such credit union.
20	"(d) Emphasis on Performance, Not Paper-
21	WORK.—In evaluating any insured credit union under this
22	section, the Board shall—
23	"(1) focus on the actual performance of the in-
24	sured credit union; and

1	"(2) not impose burdensome paperwork or rec-
2	ordkeeping requirements.".
3	(b) ANNUAL REPORTS.—With respect to each of the
4	1st 5 years which begin after the date of the enactment
5	of this Act, the National Credit Union Administration
6	Board shall include in the annual report to the Congress
7	under section 102(d) of the Federal Credit Union Act a
8	report on the progress of the Board in implementing sec-
9	tion 215 of such Act (as added by subsection (a) of this
10	section).
11	SEC. 205. NATIONAL CREDIT UNION ADMINISTRATION
12	BOARD MEMBERSHIP.
13	Section 102(b) of the Federal Credit Union Act (12
14	1752a(b)) is amended—
15	(1) by striking "(b) The Board" and inserting
16	"(b) Membership and Appointment of
17	Board.—
18	"(1) IN GENERAL.—The Board"; and
19	(2) by adding at the end the following new
20	paragraph:
21	"(2) Appointment criteria.—
22	"(A) Experience in financial serv-
23	ices.—In considering appointments to the
24	Board under paragraph (1), the President shall
25	give consideration to individuals who, by virtue

1 of their education, training, or experience relat-2 ing to a broad range of financial services, finan-3 cial services regulation, or financial policy, are especially qualified to serve on the Board. "(B) Limit on appointment of credit 6 UNION OFFICERS.—Not more than 1 member of 7 the Board may be appointed to the Board from 8 among individuals who, at the time of such ap-9 pointment, are, or have recently been, involved 10 with any insured credit union as a committee 11 member, director, officer, employee, or other in-12 stitution-affiliated party.". SEC. 206. REPORT AND CONGRESSIONAL REVIEW REQUIRE-13 14 MENT FOR CERTAIN REGULATIONS. 15 Any regulation prescribed by the National Credit Union Administration Board defining, or amending the 16 definition of— 17 18 (1) the term "immediate family or household" 19 for purposes of subsection (e)(1) of section 109 of 20 the Federal Credit Union Act (as added by section

101 of this Act); or

(2) the term "well-defined local community,
neighborhood, or rural district" for purposes of subsection (g) of such section (as added by section 103
of this Act),

- 1 shall be treated as a major rule for purposes of chapter
- 2 8 of title 5, United States Code.

3 TITLE III—CAPITALIZATION AND

4 NET WORTH OF CREDIT UNIONS

- 5 SEC. 301. PROMPT CORRECTIVE ACTION.
- 6 (a) In General.—Title II of the Federal Credit
- 7 Union Act (12 U.S.C. 1781 et seq.) is amended by insert-
- 8 ing after section 215 (as added by section 204 of this Act)
- 9 the following new section:

10 "SEC. 216. PROMPT CORRECTIVE ACTION

- 11 "(a) Resolving Problems to Protect Fund.—
- 12 "(1) Purpose.—The purpose of this section is
- to resolve the problems of insured credit unions at
- the least possible long-term loss to the National
- 15 Credit Union Share Insurance Fund.
- 16 "(2) Prompt corrective action re-
- 17 QUIRED.—The Board shall carry out the purpose of
- this section by taking prompt corrective action to re-
- solve the problems of insured credit unions.
- 20 "(b) Regulations.—The Board shall implement
- 21 subsection (a) of this section by prescribing regulations,
- 22 after public notice and opportunity for comment, which—
- 23 "(1) establish criteria and procedures for
- 24 classifying credit unions as 'well capitalized', 'ade-

1	quately capitalized', 'undercapitalized', 'significantly
2	undercapitalized', or 'critically undercapitalized';
3	"(2) specify a series of graduated regulatory en-
4	forcement actions that may be imposed upon any
5	credit union which fails to meet the requirements for
6	classification as an adequately capitalized credit
7	union, including—
8	"(A) the submission of net worth restora-
9	tion plans;
10	"(B) earnings retention requirements;
11	"(C) prior written approval by the Board
12	for certain activities such as branching and
13	entry into new lines of business; and
14	"(D) the appointment of a conservator or
15	liquidating agent in appropriate circumstances;
16	"(3) establish reasonable net worth require-
17	ments, including risk-based net worth requirements
18	in the case of complex credit unions, for various cat-
19	egories of credit unions and prescribe the manner in
20	which net worth is calculated (for purposes of such
21	requirements) with regard to various types of invest-
22	ments, including investments in corporate credit
23	unions, taking into account the unique nature and
24	role of credit unions;

- 1 "(4) establish criteria for reclassifying the cap-2 ital classifications of credit unions that engage in 3 unsafe or unsound practices; and
- "(5) are generally comparable with the prompt corrective action provisions set forth in section 38 of the Federal Deposit Insurance Act, taking into account the distinct capital structure, cooperative nature, and other characteristics of credit unions.".

(b) Effective Date of Regulations.—

- (1) Proposed regulations.—The National Credit Union Administration Board shall publish, in the Federal Register, proposed regulations which meet the requirements of the amendment made by subsection (a) before the end of the 270-day period beginning on the date of the enactment of this Act.
- (2) Final regulations.—The regulations required by the amendment made by subsection (a) shall take effect in final form by the end of the 18-month period beginning on the date of the enactment of this Act.
- 21 (c) REPORT TO CONGRESS.—At the time the pro-22 posed prompt corrective action regulations are published 23 in the Federal Register by the National Credit Union Ad-24 ministration Board pursuant to subsection (b)(1), the 25 Board shall submit a report to the Congress on the dif-

9

10

11

12

13

14

15

16

17

18

19

1	ferences and similarities between such prompt corrective
2	action regulations and the regulations prescribed by the
3	Federal bank agencies under section 38 of the Federal De-
4	posit Insurance Act.
5	SEC. 302. NATIONAL CREDIT UNION SHARE INSURANCE
6	FUND EQUITY RATIO, AVAILABLE ASSETS
7	RATIO, AND STANDBY PREMIUM CHARGE.
8	(a) In General.—Section 202 of the Federal Credit
9	Union Act (12 U.S.C. 1782) is amended—
10	(1) by amending subsection (b) to read as fol-
11	lows:
12	"(b) Certified Statement.—
13	"(1) Statement required.—
14	"(A) IN GENERAL.—For each calendar
15	year in the case of an insured credit union with
16	total assets of not more than \$50,000,000, and
17	for each semi-annual period in the case of an
18	insured credit union with total assets of
19	\$50,000,000 or more, an insured credit union
20	shall file with the Board, at such time as the
21	Board prescribes, a certified statement showing
22	the total amount of insured shares in the credit
23	union at the close of the relevant period and
24	both the amount of its deposit or adjustment of

deposit and the amount of the insurance charge

1	due to the fund for that period, both as com-
2	puted under subsection (c).
3	"(B) Exception for newly insured
4	CREDIT UNION.—Subparagraph (A) shall not
5	apply with respect to a credit union that be-
6	came insured during the reporting period.
7	"(2) Form.—The certified statements required
8	to be filed with the Board pursuant to this sub-
9	section shall be in such form and shall set forth such
10	supporting information as the Board shall require.
11	"(3) Certification.—The president of the
12	credit union or any officer designated by the board
13	of directors shall certify, with respect to each such
14	statement, that to the best of his or her knowledge
15	and belief the statement is true, correct, complete,
16	and in accordance with this title and the regulations
17	issued under this title.";
18	(2) by amending clause (iii) of subsection
19	(c)(1)(A) to read as follows:
20	"(iii) Periodic adjustment.—The
21	amount of each insured credit union's de-
22	posit shall be adjusted as follows, in ac-
23	cordance with procedures determined by
24	the Board, to reflect changes in the credit
25	union's insured shares:

1	"(I) annually, in the case of an
2	insured credit union with total assets
3	of not more than \$50,000,000; and
4	"(II) semi-annually, in the case
5	of an insured credit union with total
6	assets of \$50,000,000 or more.";
7	(3) by amending paragraphs (2) and (3) of sub-
8	section (c) to read as follows:
9	"(2) Insurance premium charges.—
10	"(A) In General.—Each insured credit
11	union shall, at such times as the Board pre-
12	scribes (but not more than twice in any cal-
13	endar year), pay to the fund a premium charge
14	for insurance in an amount stated as a percent-
15	age of insured shares (which shall be the same
16	for all insured credit unions).
17	"(B) Relation of Premium Charge to
18	EQUITY RATIO OF FUND.—The Board may as-
19	sess a premium charge only if—
20	"(i) the fund's equity ratio is less
21	than 1.3 percent; and
22	"(ii) the premium charge does not ex-
23	ceed the amount necessary to restore the
24	equity ratio to 1.3 percent.

1	"(C) Premium charge required if eq-
2	UITY RATIO FALLS BELOW 1.2 PERCENT.—If
3	the fund's equity ratio is less than 1.2 percent,
4	the Board shall, subject to subparagraph (B),
5	assess a premium charge in such an amount as
6	the Board determines to be necessary to restore
7	the equity ratio to, and maintain that ratio at,
8	1.2 percent.
9	"(3) Distributions from fund required.—
10	"(A) IN GENERAL.—The Board shall effect
11	a pro rata distribution to insured credit unions
12	after each calendar year if, as of the end of that
13	calendar year—
14	"(i) any loans to the fund from the
15	Federal Government, and any interest on
16	those loans, have been repaid;
17	"(ii) the fund's equity ratio exceeds
18	the normal operating level; and
19	"(iii) the fund's available assets ratio
20	exceeds 1.0 percent.
21	"(B) Amount of distribution.—The
22	Board shall distribute under subparagraph (A)
23	the maximum possible amount that—
24	"(i) does not reduce the fund's equity
25	ratio below the normal operating level: and

1	"(ii) does not reduce the fund's avail-
2	able assets ratio below 1.0 percent.
3	"(C) CALCULATION BASED ON CERTIFIED
4	STATEMENTS.—In calculating the fund's equity
5	ratio and available assets ratio for purposes of
6	this paragraph, the Board shall determine the
7	aggregate amount of the insured shares in all
8	insured credit unions from insured credit
9	unions certified statements under subsection (b)
10	for the final reporting period of the calendar
11	year referred to in subparagraph (A).";
12	(4) by adding at the end of subsection (c) the
13	following new paragraph:
14	"(4) Timeliness and accuracy of data.—In
15	calculating the available assets ratio and equity ratio
16	of the fund, the Board shall use the most current
17	and accurate data reasonably available."; and
18	(5) by amending subsection (h) to read as fol-
19	lows:
20	"(h) Definitions.—For purposes of this section, the
21	following definitions shall apply:
22	"(1) AVAILABLE ASSETS RATIO.—The term
23	'available assets ratio', when applied to the fund,
24	means the ratio of—

1	"(A) the amount determined by subtract-
2	ing—
3	"(i) direct liabilities of the fund and
4	contingent liabilities for which no provision
5	for losses has been made, from
6	"(ii) the sum of cash and the market
7	value of unencumbered investments au-
8	thorized under section 203(c), to
9	"(B) the aggregate amount of the insured
10	shares in all insured credit unions.
11	"(2) Equity ratio.—The term 'equity ratio',
12	when applied to the fund, means the ratio of—
13	"(A) the amount of fund capitalization, in-
14	cluding insured credit unions' 1 percent capital-
15	ization deposits and the fund's retained earn-
16	ings balance (net of direct liabilities of the fund
17	and contingent liabilities for which no provision
18	for losses has been made), to
19	"(B) the aggregate amount of the insured
20	shares in all insured credit unions.
21	"(3) Insured shares.—The term 'insured
22	shares', when applied to this section, includes share,
23	share draft, share certificate, and other similar ac-
24	counts as determined by the Board, but does not in-

- 1 clude amounts exceeding the insured account limit
- 2 set forth in section 207(c)(1).
- 3 "(4) NORMAL OPERATING LEVEL.—The term 'normal
- 4 operating level', when applied to the fund, means an equity
- 5 ratio specified by the Board, which shall be not less than
- 6 1.2 percent and not more than 1.5 percent.".
- 7 (b) Effective Date.—This section shall become ef-
- 8 fective on January 1 of the first calendar year beginning
- 9 more than 180 days after the date of enactment of this
- 10 Act.
- 11 SEC. 303. ACCESS TO LIQUIDITY.
- 12 Section 204 of the Federal Credit Union Act (12
- 13 U.S.C. 1784) is amended by adding at the end the follow-
- 14 ing new subsections:
- 15 "(f) Access to Liquidity.—The Board shall—
- 16 "(1) periodically assess the potential liquidity
- 17 needs of each insured credit union, and the options
- that the credit union has available for meeting those
- 19 needs; and
- 20 "(2) periodically assess the potential liquidity
- 21 needs of insured credit unions as a group, and the
- options that insured credit unions have available for
- 23 meeting those needs.
- 24 "(g) Sharing Information With Federal Re-
- 25 SERVE BANKS.—The Board shall, for the purpose of fa-

1	cilitating insured credit unions' access to liquidity, make
2	available to the Federal reserve banks (subject to appro-
3	priate assurances of confidentiality) information relevant
4	to making advances to such credit unions, including the
5	Board's reports of examination.".
6	TITLE IV—MISCELLANEOUS
7	PROVISIONS
8	SEC. 401. ASSURING INDEPENDENT DECISION MAKING IN
9	CONNECTION WITH CERTAIN CONVERSIONS.
10	Section 18 of the Federal Deposit Insurance Act (12
11	U.S.C. 1828) is amended by adding at the end the follow-
12	ing new subsection:
13	"(t) Conversions Involving Former Credit
14	Unions.—
15	"(1) In general.—Notwithstanding any other
16	provision of law—
17	"(A) an insured credit union may not con-
18	vert into an insured depository institution; and
19	"(B) an insured depository institution
20	which resulted from a prior conversion of an in-
21	sured credit union into such insured depository
22	institution may not convert from the mutual
23	form to the stock form and may not convert
24	from 1 form of depository institution into an-
25	other,

unless the appropriate Federal banking agency for the insured depository institution which results from any such conversion reviews the conversion and determines that the requirements of paragraphs (2) and (3) have been met.

"(2) Prohibition on economic benefit from conversion for credit union officers, directors, and committee members.—An individual who is or, at any time during the 5-year period preceding any conversion described in paragraph (1), was a director, committee member, or senior management official of an insured credit union described in subparagraph (A) or (B) of such paragraph (in connection with such conversion) may not receive any economic benefit as a result of the conversion with regard to the shares or interests of such director, member, or officer in the former insured credit union or in any resulting insured depository institution.

"(3) Acknowledgement and attestation by officers, directors, and committee members.—Any insured credit union or insured depository institution which is seeking to engage in a conversion which is subject to this subsection shall submit—

1	"(A) a written acknowledgement, in such
2	form and manner as the appropriate Federal
3	banking agency may prescribe, by every individ-
4	ual who is subject to the prohibition contained
5	in paragraph (2), that such individual is aware
6	of such prohibition; and
7	"(B) an attestation that the conversion
8	under review will not result in a violation of
9	such prohibition.
10	"(4) Definitions.—For purposes of this sub-
11	section, the following definitions shall apply:
12	"(A) Insured credit union.—The term
13	'insured credit union' has the meaning given to
14	such term in section 101(7) of the Federal
15	Credit Union Act.
16	"(B) SENIOR MANAGEMENT OFFICIAL.—
17	The term 'senior management official' means a
18	chief executive officer, an assistant chief execu-
19	tive officer, a chief financial officer, and any
20	other senior executive officer (as defined by the
21	appropriate Federal banking agency pursuant
22	to section 32(f)).".
	Passed the House of Representatives April 1, 1998.
	Attest: ROBIN H. CARLE,
	Clerk.